

# Forest policy and legislation in Russia

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## 1.1. The features



# Forest sector: key words

Scale

&

Insignificance

Impulsiveness

&

Instability

# Countries with largest forest area

	<i>Forest area (Mill. ha)</i>	<i>Share of Land Area (%)</i>
• Russian Federation	815	49,8
• Brazil	493	59,0
• Canada	347	38,2
• USA	310	33,8
• China	208	22,1

Global Forest Resources Assessment 2015



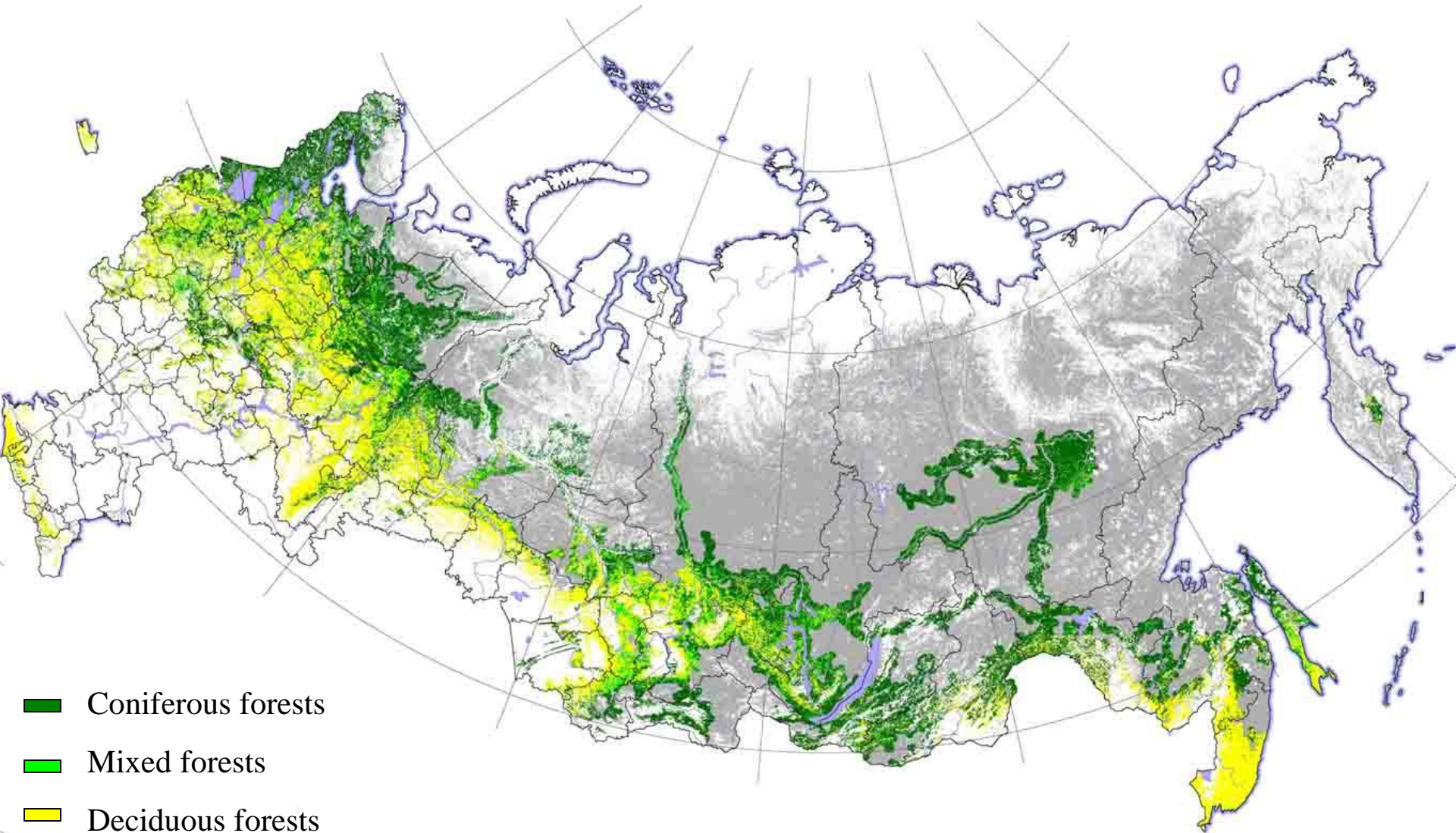
# Forested Area per capita



- **Forested area in different regions**
  - 0.2 ha/person in Asia
  - 5.8 ha/person in Russian Federation
  - 2.6 Latin American countries
  - 0.3 ha/person in Europe
  - 0.14 ha/person in Germany
  - 3.46 ha/person in Sweden



# Economically Accessible Forests in Russia



# Contribution of forest sector to GDP

0,8% \*

-

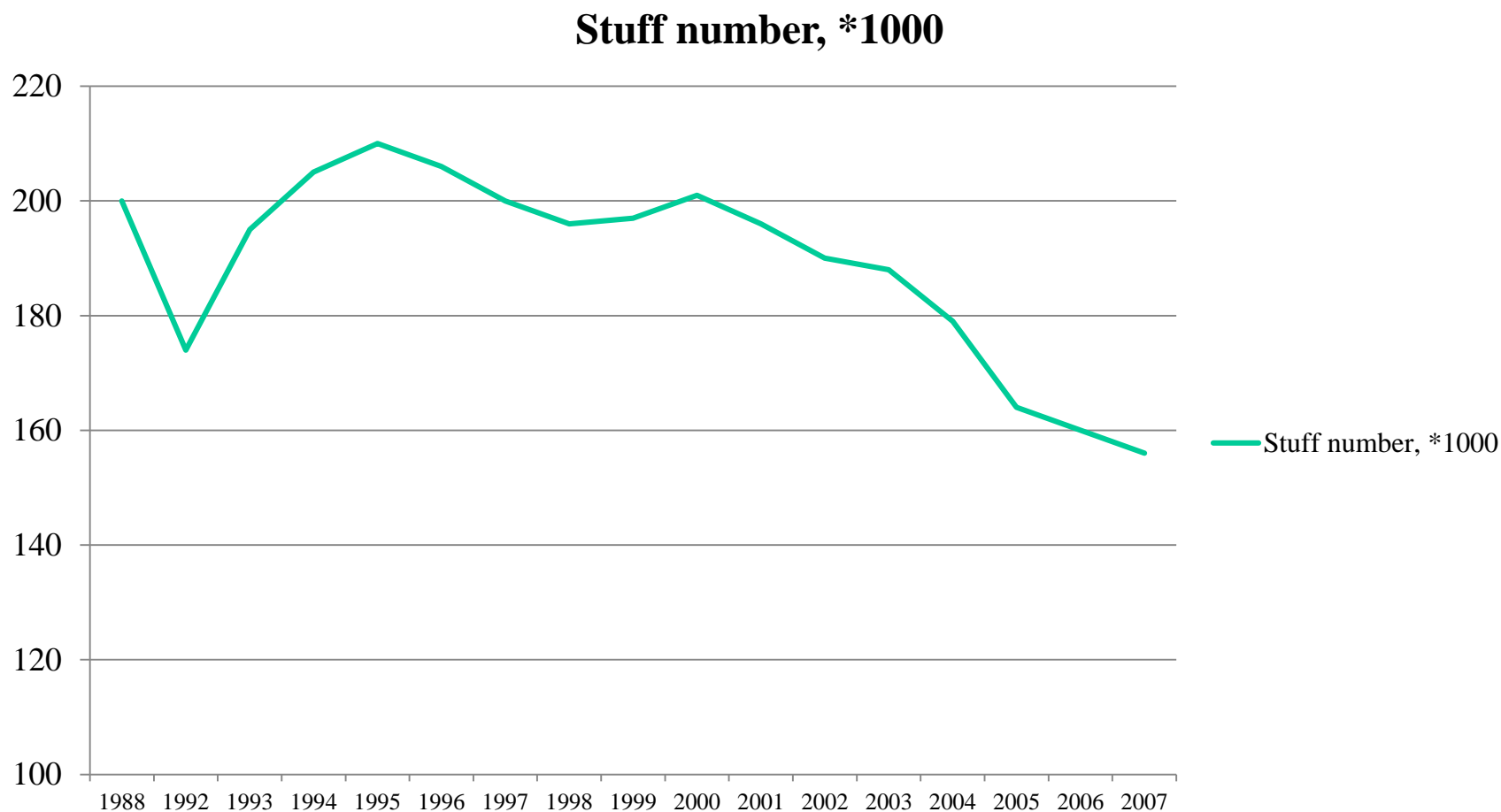
1,3% \*\*

\*State of Europe's Forests 2011

\*\*Rosleshoz report 2015



# The dynamics of the average number of forestry workers



# Social context

- In 2005, the forestry sector employed 165,000 Russian people, of which 61,000 workers, 51,000 of foresters, 10 thousand masters of the forest. The remaining 44 000 people was mostly engineering and technical personnel forestry enterprises and other enterprises and institutions in forestry industry.

# Social context

the number of employees related to forestry in Russia in 2012 – 90000.

the number of employees related to forestry in Russia in 2015 – 71000.

[www.rosleshoz.gov.ru](http://www.rosleshoz.gov.ru)

# Social context

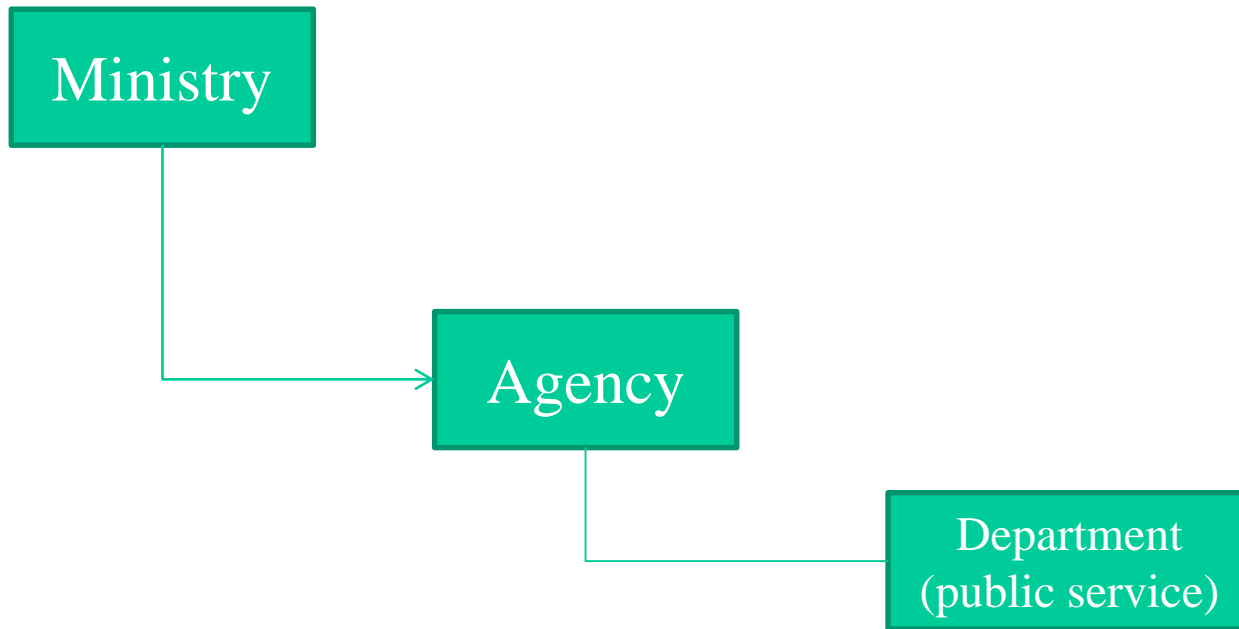
The average monthly salary of in 2005 was 5000 rub (215 USD)

The average monthly salary in 2009 was 12,500 rub (416 USD)

The average monthly salary in 2012 was 15,900 rub (512 USD)

The average monthly salary in 2016 was 21,445 rub (363 USD)

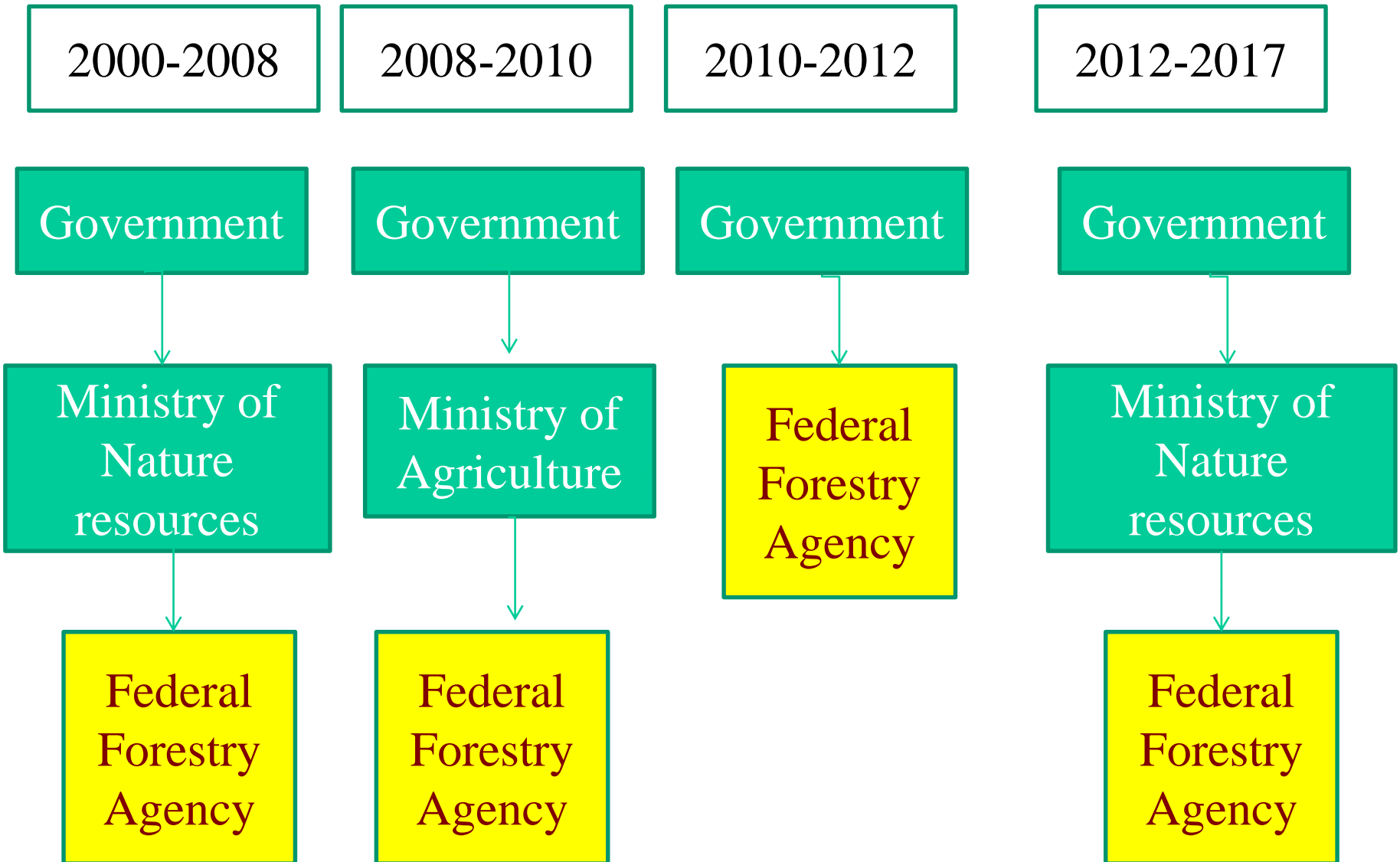
# 3- stars system of government



Concept of “vertical power”



# Rosleshoz subordination



**Fundamentals of Forestry Legislation from  
06.03.1993 N 4616-1**

**Forest Code from 29.01.1997 N 22-Φ3**

**Forest Code from 04.01.2006 N 200-Φ3**

# Forest governance and legislation in Russia

## 1.3. Background of policy making

# The fact

... now forestry is unprofitable for the state!

11.12.2004

Valery Roshupkin

Head of the Russian State Forest Service

Forest Service has received from  
the federal budget 4,5 billion rubles  
in 2003...

But

Forest sector have earned 1.5  
billion rub at the end of 2003!

# Forest governance and legislation in Russia

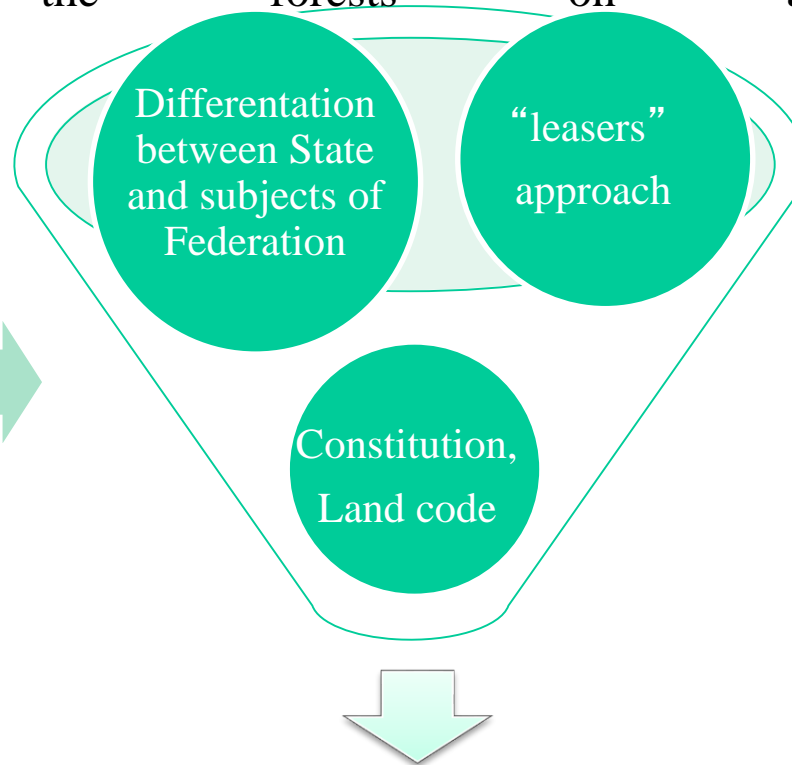
## 1.4. Forest legislation and structure of forest sector since 2007



## The conceptual framework adopted by the new Forest Code (2006):

- No private ownership on forestland
- Lease holders – must be the main operators in forest – “Lease out as much as possible”
- State forest enterprises have only control function
- Forest ownership, public policy and regulations and the disposal of forest finance retain for the Russian Federation, but at the same time responsibility for what happens in the forests on a regions.

*Political  
decision*



New Forest code

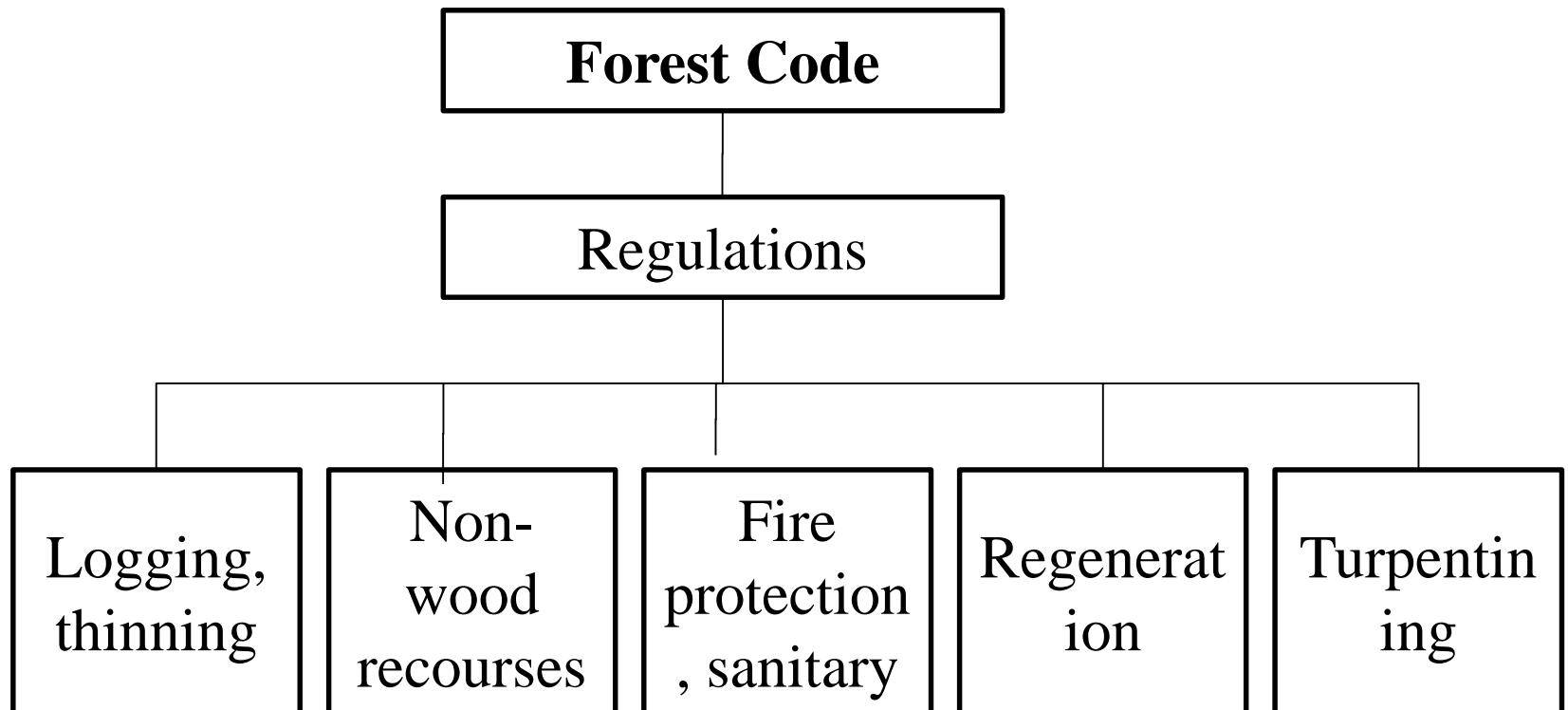
# Multi-level politics in Russia

- Russian Federation
  - General norms for forest management
  - Prices for timber
  - Framework for leasing contracts...
- Subjects of the Russian Federation
  - Development of regional forest plans
  - Leasing contracts
  - Forest use and protection
  - Forest control
- Local structures

# Normative levels in general

- Russian constitution
- Presidential and governmental decrees
- Federal decrees (**Forest code**, land code, etc)
- Laws of Subjects of the Federation
- Other normative acts

# Structure of sub normative acts



# Management regulations levels

- Forest code
- Forest plan (up to 10 years)
- Management plans for forest districts (up to 10 years)
- Projects of forest management for leased (or used) forest areas

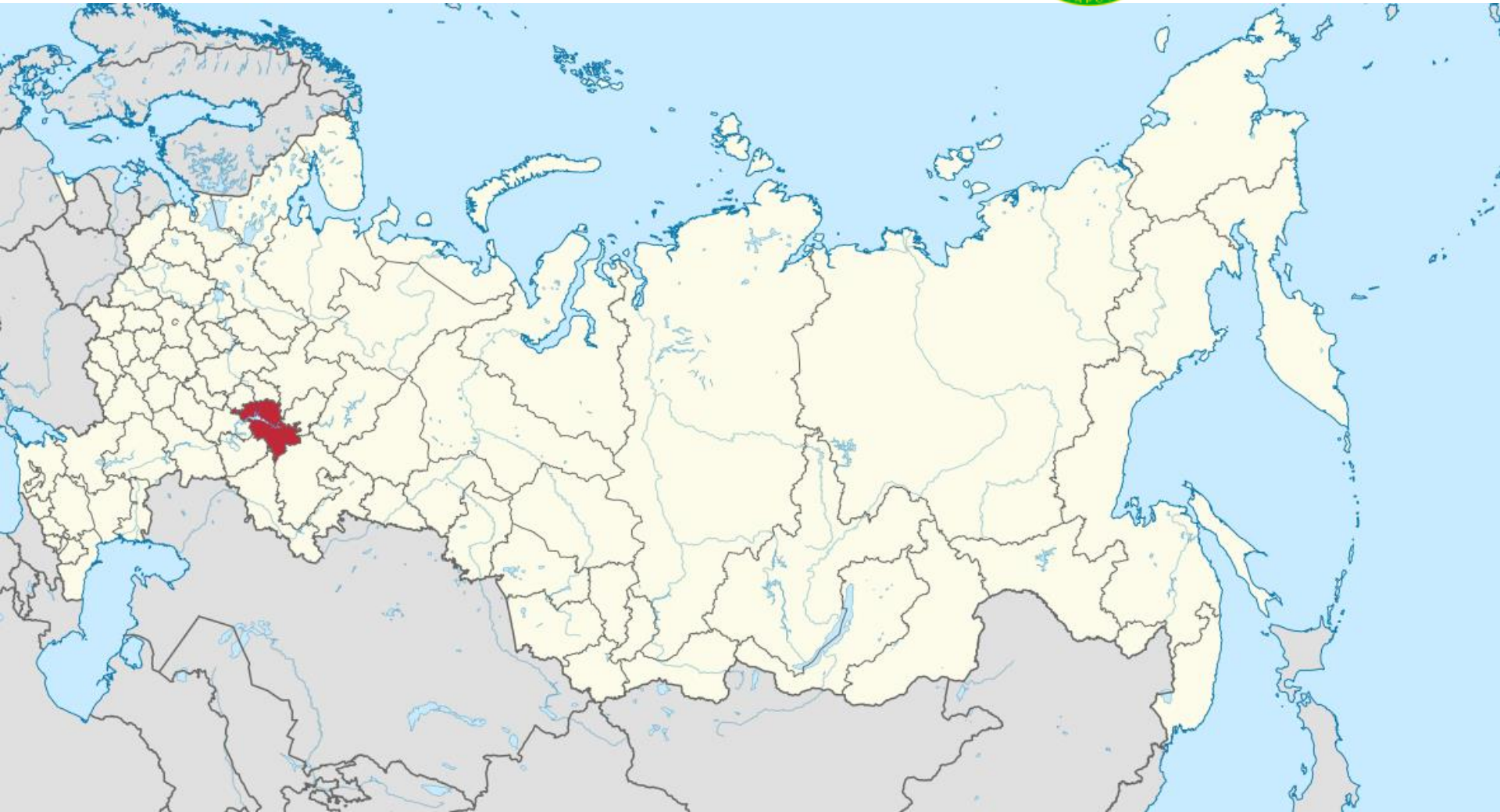


# Structure of governance (2015)



Forest units  
(Uchastkovoe lesnichestvo)

# Republic of Tatarstan





### Схематическая карта Республики Татарстан

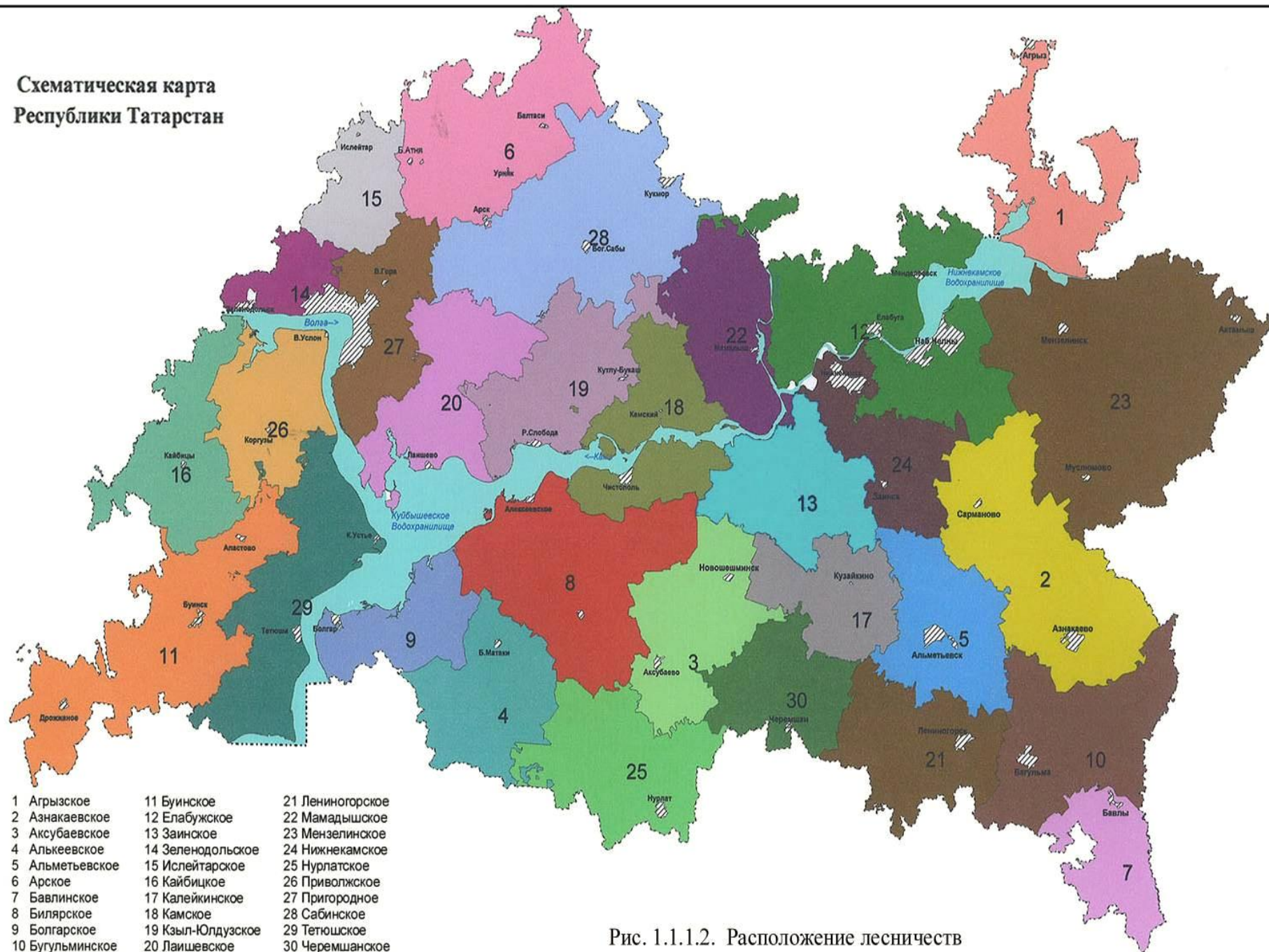


Рис. 1.1.1.2. Расположение лесничеств

# Leningrad region





- Area – 83908 km<sup>2</sup>
- Population – 1774 mln.
- 3,38 ha of forest land per capita (forest rich region)
- Forest fund – 6 mln. ha
- Forest covered area - 55,5 % from the total region area
- Main functions of forests – timber production, recreation, conservation
- Total amount of foresters and forest workers – 14400 (415 ha/person)
- Total forest area leased out – more than 92 %
- System of forest use and control:
  - 18 Control units
  - 1 Management Unit (2 subdivisions)
- Average area of forest district – 330 000 ha





A basic territorial managerial units in the field of forest exploitation, conservation, protection and reforestation are **forest districts (лесничества)** and **forest-parks (лесопарки)**.

The forest fund lands shall consist of **forest districts** and **forests-parks**.

Forest districts and forests-parks shall be likewise located on land:

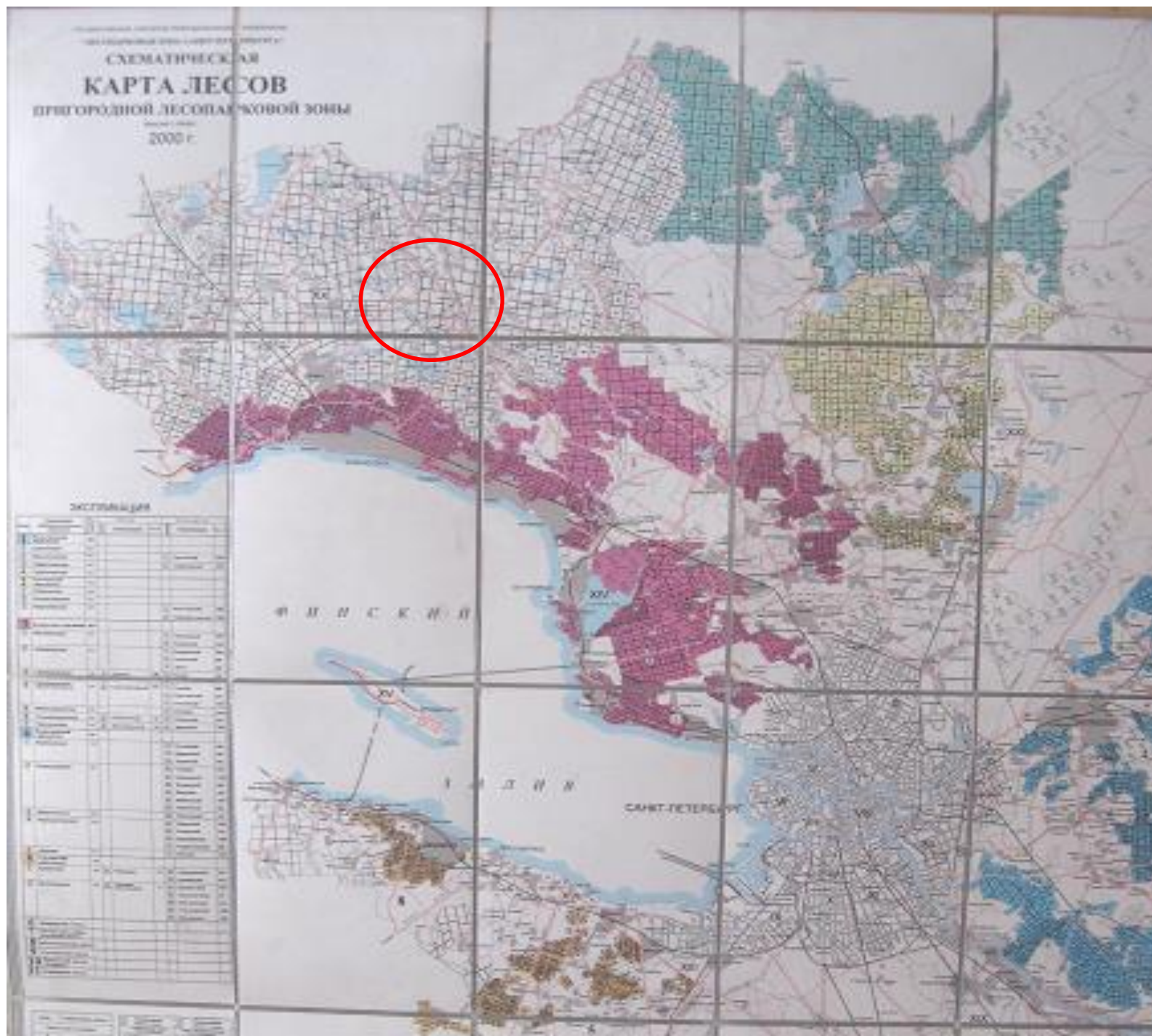
- 1) intended for ensuring defence and security where there are forests;
- 2) of settlements where municipal forests are located;
- 3) of specially protected natural territories where there are forests.

# Forest Code

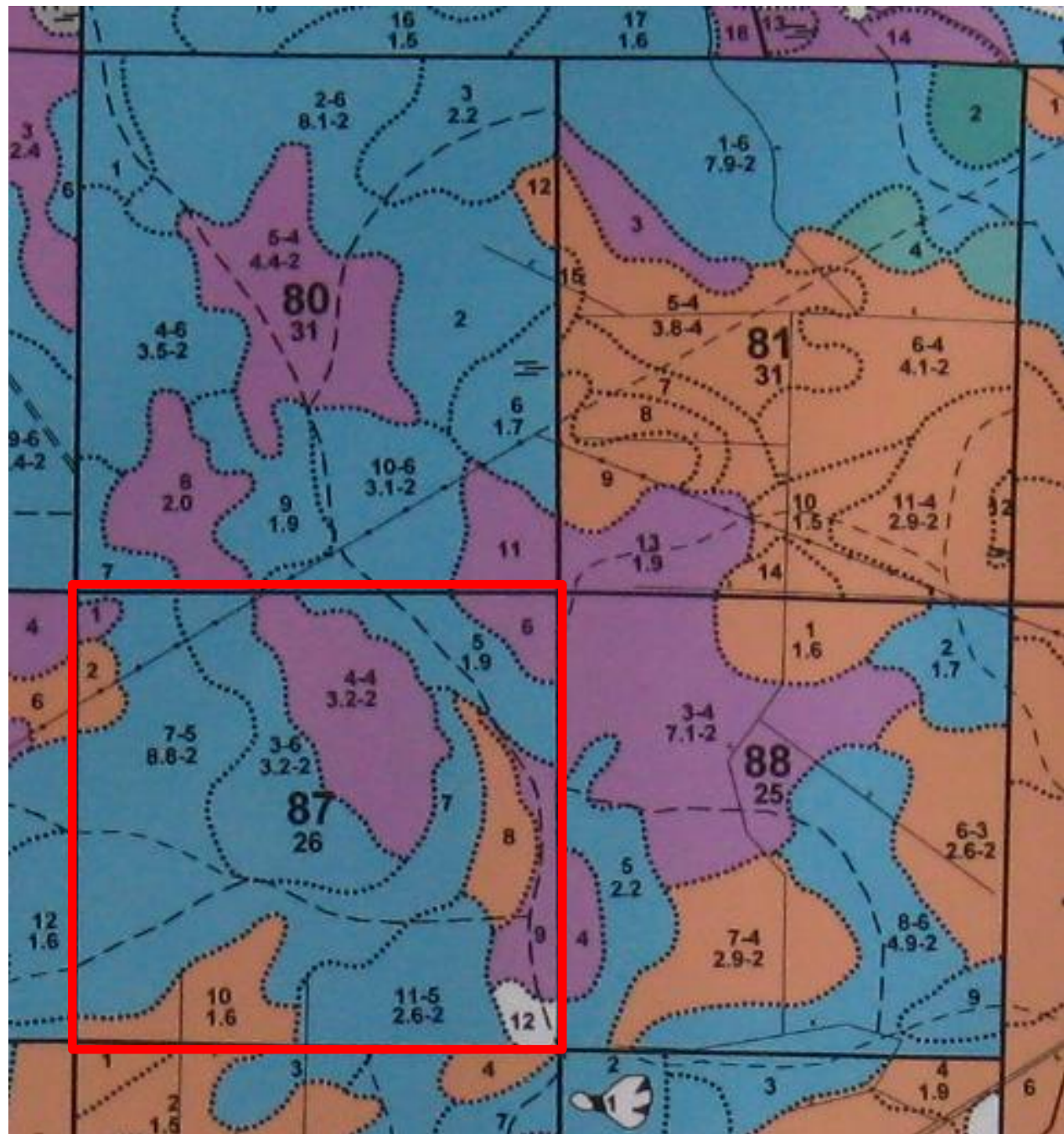
- The object of forest relations – forest block (лесной участок)

*“The location, boundaries and area of forest blocks shall be determined in accordance with compartments and (or) subcompartments, their boundaries and area”*

Article 69 (2) of FC



compartments







The map displays the Pacific Northwest coast of the United States, with a grid overlay and various numerical data points. A red outline highlights a specific area along the coast, and a red circle highlights a small area in the lower right corner.

Key features and data points include:

- Grid Labels:** Large numbers like 80, 81, 87, and 88 are prominently displayed in the center of the map.
- Coastal Features:** The coastline is clearly marked, showing the Gulf of the Farallones and the San Francisco Bay area.
- Color-coded Regions:** The map is divided into several colored regions: blue, orange, purple, and green.
- Numerical Data:** Numerous numerical values are scattered across the map, often accompanied by smaller numbers or symbols (e.g., 2-6, 8.1-2, 3, 2.2).
- Red Outline:** A red outline highlights a specific area along the coast, possibly indicating a region of interest or a specific administrative boundary.
- Red Circle:** A red circle highlights a small area in the lower right corner, possibly indicating a specific location or feature.

# Ownership of Forest Blocks

*“Forest blocks within the composition of the forest fund land shall be under federal ownership”*

Article 8 (1) of FC



# Types of Exploitation rights

- Juridical person • Permanent (Termless) Exploitation of Forest Blocks  
Hunting lands...
- Juridical person, • Right to Limited Exploitation of Somebody Else's  
private person Forest Blocks (Servitude)  
Rights on use a  
plots for storage...
- Juridical person, • Lease of forest blocks  
private person  
Logging ...
- Juridical person, • Right to Time Exploitation of Forest Blocks on a  
private person Gratuitous Basis  
Adjacent to private house  
forests...

# Long-term use

Leasing contract

10-49 years

# Short-term use

sale-and-purchase contract

1 year and less

Maximum duration of any  
Exploitation rights

49 years

# Types of Forest Exploitation

- 1) logging;
- 2) preparing turpentine;
- 3) procuring and collecting non-wood forest resources;
- 4) storing up food forest resources and gathering of medicinal herbs;
- 5) game husbandry and hunting;
- 6) farming;
- 7) scientific research and educational activities;
- 8) recreational activities;
- 9) creating man-made forests (forest plantations) and their exploitation;
- 10) cultivation of fruit woods, berry plants, decorative plants and medicinal plants;

- 11) carrying out works aimed at geological exploration of subsurface resources, development of mineral deposits;
- 12) construction and operation of water reservoirs and other artificial water bodies, as well as of hydro-engineering structures and specialized ports;
- 13) construction, re-construction and operation of power transmission lines, communication lines, roads, pipelines and other linear facilities;
- 14) processing of wood and other forest resources;
- 15) exercising religious activities;

Article 25 (1) of FC



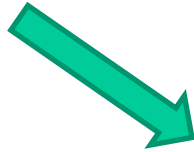
# Subdivision of Forests According to Their Designation Purpose

- protective forests
- Merchantable (exploitation) forests
- reserved forests

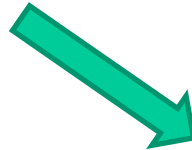
Article 10 (1) of FC

# Steps of forest renting

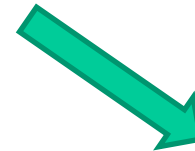
Preparation of technical  
documentation for forest block



Participation on forest auction



Make a project of forest management



Make a forest declaration (every year)



**Thank you for attention!**